

1st October 2025

The Honourable Minister of Finance, Planning and Economic Development
Ministry of Finance, Planning and Economic Development,
Apollo Kaggwa Road,
P. O. Box 8147,
Kampala.

Dear Honourable Minister,

I am greatly honoured and privileged to submit the Annual Report of the Public Procurement and Disposal of Public Assets Appeals Tribunal for the accounting period 1st July 2024 to 30th June 2025, pursuant to section 112 of the Public Procurement and Disposal of Public Assets Act, Cap 205.

Thank you for your support, which has enabled us to successfully execute and discharge the Tribunal's legal mandate.

The key achievements in this report include the timely hearing of 33 applications with a total subject matter value of Uganda Shillings 1,483,121,727,431, with the highest standards of professionalism and integrity. This has promoted justice, accountability, and public confidence in the procurement administrative process. There were only two appeals to the High Court in all 33 applications this demonstrates the appellant's acceptance and satisfaction with Tribunal decisions. The Tribunal also conducted stakeholder sensitisation workshops, which engaged 482 stakeholders comprising public procurement and disposal entities, politicians, and service providers.

Based on the reporting and as detailed in this report, we request that MoFPED continue to support the Tribunal and, in particular, increase funding from the current four billion and two hundred million Uganda shillings to at least six billion shillings to enable the Tribunal to build further on its achievements and fulfil its mandate much more effectively.

Respectfully yours,
Francis Gimara S.C
Chairperson

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THE REPUBLIC OF UGANDA

**PUBLIC PROCUREMENT AND DISPOSAL OF PUBLIC ASSETS
APPEALS TRIBUNAL**

ANNUAL REPORT 2024/2025

Statistical Highlights (Annual Report 2024/25)

Case Management



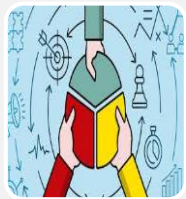
- Applications received & adjudicated 33
- Total Subject matter value: UGX 1.483 trillion
- Backlog: 0 cases - all resolved within the statutory 15 working days.
- Modes of Hearings : 85% conducted virtually (cost saving & efficient)

Key Issues Raised in Applications



- Failure to properly evaluate bids: 24 issues (36.36%)
- Applicants filing outside statutory timelines: 14 issues (21.21%)
- Improper evaluation by committees: 9 issues (13.64%)
- Lack of locus standi: 5 issues (7.58%)
- Lack of jurisdiction: 5 issues (6.06%)
- Other issues (conflict of interest, failure to display scores, jurisdictional issues, etc.): ≤1.52% each

Stakeholder Engagement



- Regions covered: Buganda, Greater Mubende, Ankole, Kigezi and Central
- Sessions held: 4 regional engagements + 2 with LDC students + 1 with ENS Africa + 1 with Gambian PPA
- Engagements revealed low awareness of procurement law amendments and mandate of Tribunal

Institutional Achievements



ACHIEVEMENTS

- Tribunal decisions uploaded online within 3 days of issuance
- Unqualified audit opinion from Auditor General for FY 2023/24; FY 2024/25 audit completed, awaiting report
- Procurement of 7 desktop computers for operations
- **Budget Performance**
 - Approved budget: UGX 4.2 billion
 - Expenditure: UGX 4.195 billion
 - Budget Execution rate: 100%



Capacity Building

- Registrar, Finance Manager, Legal Manager, and Senior Accountant trained in governance, leadership, procurement risk, and budgeting



Number of Meetings held

92



Summary of Highlights

The Tribunal disposed of all applications on time, safeguarded over UGX 1.4 trillion in procurement value, and maintained a clean audit record. However, recurring bid evaluation errors (36.6% of issues) and low stakeholder awareness remain systemic challenges requiring continued ministerial support.



FOREWORD BY THE CHAIRPERSON

In this ninth Annual Report of the Tribunal for the Financial Year (FY) 2024/2025, I am delighted to report that the Tribunal has satisfactorily disposed of all the 33 procurement and disposal appeals (applications) filed before it within the statutory timeframe of 15 working days. There is no case backlog, effectively fulfilling the government's goal of providing an independent, fair, and efficient complaint handling mechanism for procurement and disposal processes.

The Tribunal's primary role is to hear and adjudicate applications (cases) from bidders or individuals challenging the decisions of Procuring and Disposing Entities, or bidders/individuals whose rights are adversely affected by decisions of Accounting Officers. During the Financial Year 2024/2025, the Tribunal adjudicated 33 applications with a total subject matter value of Uganda Shillings 1,483,121,727,431. There were two appeals to the High Court on all 33 decisions, and we have no media outrage about our work and ethics.

The Tribunal's timely decision-making has enhanced service delivery in public procurement and asset disposal, increased the value of public contracts awarded to local firms, and fulfilled the NDP-III of the Private Sector Development Programme.

The Tribunal effectively implemented the National Development Plan (NDPIII) 2020/2021-2024-2025's Innovation, Technology Development and Transfer Programme that includes conducting virtual hearings. In this period, the Tribunal held 27 out of 33 applications (82% of the applications) virtually, ensuring decision-making within statutory timelines, thereby saving entities travel and time loss associated costs for entities that may not have adequate resources to travel to and from Kampala for physical hearing sessions.

I am grateful to head the exceptional team you have appointed to the Tribunal. I assure you that the Tribunal members execute their mandate and dispense justice with dedication, impeccable professionalism, teamwork, integrity, and diligence.

The Tribunal undertakes stakeholder engagements as part of its mandate. In the period under review, the Tribunal conducted one-day regional sensitisation workshops for 482 stakeholders on the procurement and disposal complaint handling mechanism and the role of the Tribunal, targeting district political leaders, providers and entity staff involved in the procurement and disposal processes. The Tribunal conducted these engagements in **four regions**, Buganda, Greater Mubende, Ankole, and the Central Sub-Regions, to engage stakeholders and popularise the Tribunal services, addressing stakeholder aspirations, expectations, and needs. Such stakeholders are engaged so far once every two years.

To promote further understanding by our key stakeholders, the Tribunal decisions are promptly disseminated through various channels within three days of issuance. The Tribunal's decisions were promptly published on its website (www.pat.go.ug) and on the Uganda Legal Information Institute's website for public access.

I take this opportunity to express my appreciation to you, the Honourable Minister, for your political leadership, MoFPED and to the members and staff of the Tribunal for their continuous cooperation and support in enhancing the Tribunal's performance.

Francis Gimara SC
Chairperson

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1.0. Introduction and Organisation Overview

The Public Procurement and Disposal of Public Assets Appeals Tribunal is a quasi-judicial body established under Section 108 of the Public Procurement and Disposal of Public Assets Act, Cap 205.

The Tribunal comprises of seven (07), a chairperson and six (6) members appointed from the private sector by the Minister of Finance, Planning and Economic Development for a four (4) year term, which may be renewable for only one more term in accordance with section 109 (1) of the PPDA Act. The Tribunal's membership is fully constituted, and each member's tenure is as of the end of June 2025. (For reference, see Appendix I)

This report includes the profiles of the Chairperson and Members of the Tribunal in Appendix IV.

1.1 Vision Statement

The vision of the Tribunal is: *'To be a centre of excellence for public procurement and disposal of public assets disputes management in Africa'*.

1.2 Mission Statement

The mission of the Tribunal is: *'To provide accessible, quality and timely adjudication in public procurement and disposal of public assets disputes in accordance with the law'*.

1.3 Core Values

- a) Teamwork
- b) Integrity; and
- c) Efficiency.

1.4 Functions of the Tribunal

The Tribunal's primary role is to hear and adjudicate cases challenging Procuring and Disposing Entities' decisions from bidders or individuals whose rights are adversely affected by an Accounting Officer's decision, and to issue a decision within 15 working days.

1.5 Powers of the Tribunal

Under Section 116 of the Public Procurement and Disposal of Public Assets Act, Cap 205, the Tribunal has the powers of the High Court to summon any person to appear and provide evidence. The Tribunal must halt a procurement or disposal process until it hears and determines an application filed under section 117(2) of the Public Procurement and Disposal of Public Assets Act, Cap 205. As part of its strategic objectives, the Tribunal uses a hybrid system of physical and virtual hearings, utilising digital solutions for enhanced service delivery and business continuity.

1.6 Tribunal Secretariat and Offices

The Tribunal's Secretariat, led by the Registrar and full-time competent staff, manages the Registry. The Secretariat comprises eleven staff members who assist in executing its mandate. During the reporting period, the Secretariat served the Tribunal and diligently conducted all the work.

The Tribunal offices are located at Communications House, on Plot 1, Colville Street, Kampala Capital City, 7th Floor, and the Tribunal Court Room is on the 1st Floor of the same building.

The Courtroom has transcription equipment to record the Tribunal's proceedings efficiently during an application hearing.

1.7 Budget Performance

As you know, the Tribunal's budget is still a subvention under the Ministry of Finance, Planning, and Economic Development (MoFPED), which facilitates its operations. The Tribunal's budget for FY2024/2025 was Uganda Shillings 4,200,000,000. The Tribunal's total expenditure was Uganda Shillings 4,194,658,349, indicating a budget performance of 100%. We appreciate the cooperation and support of MoFPED leadership that enables the Tribunal to carry its mandate.

2.0 Summary of key Achievements by the Tribunal

2.1 Highlights of the key achievements

We are pleased to report that all 33 applications were handled very efficiently and decisions issued within the statutory timeframe of 15

working days, a dedicated of Tribunal members with support from a professional Secretariat team made this possible. The 33 applications had a total subject matter value of Uganda Shillings 1,483,121,727,431 and were handled with high integrity and professionalism.

This has promoted justice, accountability, and public confidence in the procurement administrative process and encourages potential local and foreign firms to participate in public bidding processes and also invest in Uganda.

Notably, Application No.38 of 2024, JV China National Aero Technology International Engineering Corporation & China Xingxing Construction & Development Co. Ltd Vs Uganda Heart Institute was among the cases that impacted the principles of public procurement for accountability, fairness and value for money. The monetary procurement value was UGX 173,428,000,000. It was a tender for the construction and equipping of Uganda Heart Institute, Proc Ref UHI/Works/2023-24/03986. The issue before the Tribunal was whether the bid of the joint venture between China National Aero Technology International Engineering Corporation and China Xingxing Construction & Development Co., Ltd was rightfully disqualified by the entity. The Tribunal found that the Applicant's bid was rightfully disqualified for non-responsiveness with the Eligibility and Qualification criteria 4.2(b) on specific construction and contract management experience, and the Applicant's bid was rightfully disqualified by the Entity. For this reason, Application No. 38 of 2024 was dismissed.

The Tribunal face the challenge of failure by some entities to produce procurement file for purposes of adjudication of the procurement dispute. This was encountered in Application No. 39 of 2024, Gulf Africa Ltd Vs NITA-U. The monetary procurement value was UGX 8,721,839,280. It was a tender for the supply of 2000 desktops & 2000 laptops. The challenge was whether the Tribunal can objectively determine the Application without access to the documents it directed the Respondent to produce before the Tribunal? The Tribunal determined that it was constrained to execute its statutory mandate to adjudicate the merits of the

Application in the absence of the procurement action file and the bids. For this reason, the Tribunal in accordance with the law cancelled the Respondent's procurement for the supply of two thousand (2000) devices (1,000 desktops under Lot 1 and 1,000 laptops under Lot 2).

The cancellation of the procurement process by the Tribunal in the above-cited case demonstrates the Tribunal's power to cancel a procurement process when the entity is contemptuous of Tribunal orders to produce documents to enable the Tribunal to do its work effectively as required by law.

In all 33 cases, two (02) proceeded to the High Court to appeal on points of law. This indicates acceptance and satisfaction with the Tribunal's decisions among the parties in the 31 cases (94%).

2.2 The key achievements by the Tribunal based on implementation of the Tribunal's strategic plan are categorised according to the plan's five strategic objectives as shown below;

Table I

Ref. No.	Strategic Objective	Achievement(s)
SO1	Heighten the quality, relevance and delivery of the Tribunal decisions to promote justice, accountability, and public confidence in procurement appeals.	<ul style="list-style-type: none"> a) The Tribunal heard and resolved 33 Applications with a total subject matter value of Uganda Shillings 1,483,121,727,431. There was no case backlog; all the 33 cases were resolved within statutory times. b) There were only two appeals to the High Court made on all 33 decisions of the Tribunal, and there has been no negative feedback about our work. c) Achieving consensus in Tribunal decisions amongst the fully constituted Tribunal in all matters.
SO2	Attract, develop and retain high-quality staff adequate for the Secretariat.	Building capacity of the Tribunal through training of the Registrar, Finance and Administration Manager, Legal Manager and Senior Accountant.
SO3	Digitalise all Tribunal operations.	Hearing most of the applications virtually and delivering the decisions online via email.

SO4	Enhance the effective stewardship of Tribunal resources	<ul style="list-style-type: none"> a) The Tribunal, through its Finance and Budget performance of UGX 4,194,658,349, indicates a budget performance of 100%. b) Having an unqualified audit report/clean opinion from the office of the Auditor General for the financial year ended on 30th June 2024.
SO5	Heighten the Tribunal's effective communication and customer experience to ensure stakeholder engagement and user-centric experiences.	<ul style="list-style-type: none"> a) Conducted successfully stakeholder engagements in Buganda, Greater Mubende, Ankole and Central sub regions. b) The Tribunal's decisions being promptly uploaded to its website and the Uganda Legal Information Institute's website for stakeholders to access easily.
SO6	Promote environmental sustainability in the Tribunal's operations.	The Tribunal has adopted the robust use of technology internally and with the stakeholders.

3.0 Highlights and issues from the Applications before the Tribunal during the FY 24/25.

To make the above achievements, the Tribunal's main activity during the FY2024-2025 was the hearing and disposal of applications

3.1 Applications for Review of the Decisions of Procuring and Disposing Entities by the Tribunal in 2024/25

The Tribunal adjudicated and issued timely decisions on 33 applications during the reporting period 2024-2025. The summary of the Applications is contained in Appendix II of this Report.

3.2 Summary of Prominent Issues or Complaints in Applications before the Tribunal

The Tribunal has observed common issues in the 33 Applications reviewed. The most common issues identified include the procuring and disposing entities' failure to properly evaluate the bids and applicants' failure to file Applications to the Tribunal within statutory timelines.

Table 2 below highlights the frequency of the issues in the applications cited in Section 3.2.

Table 2: Frequency of the issues in applications cited in section 3.2

	Issue in the Applications reviewed	Frequency of issues identified in the 33 reviewed Applications	Frequency of issues by percentage (%) out of the total 33 applications
1.	Failure by the Respondent/Accounting Officers to properly evaluate the bids	24	36.36
2.	Failure by Accounting Officers to make and communicate a decision within the set Statutory timelines	1	1.51
3.	Failure by Applicants to file Applications to the Tribunal within Statutory Timelines	14	21.21
4.	The Tribunal's mandate to determine an application without access to the documents to be submitted by the entity	1	1.51
5.	Failure by the evaluation committee to properly evaluate the bids	9	13.63
6.	Failure by the entity to display the scores for technical bids before the opening of financial proposals	1	1.51
7.	Failure to evaluate the technical bids within the timelines prescribed by the law	1	1.51
8.	Grounds of belief by a bidder that an accounting officer has a conflict of interest	1	1.51
9.	Lack of jurisdiction	2	3.03
10.	Lack of locus standi	5	7.57
11.	Withdrawal of application	1	1.51
12.	Failure by the Accounting Officer to make an administrative review decision (<i>Accounting Officer forwards recommendation of the Administrative Review Committee</i>)	1	1.51
13.	Bid evaluations that are subjective, restrictive, unfair and non-transparent	1	1.51
14.	Lack of consideration of value for money during the evaluation of the bids	1	1.51
15.	The Tribunal's jurisdiction over donor-financed procurements.	3	4.54
	Total Issues in the 33 applications (%)	66	100

3.3 Proposals to Mitigate the Recurring Issues in the Applications

The above table shows several issues, some occurring more frequently than others. The Tribunal recommends several mitigation measures to address the recurring issues. The recommendations below, aim to prevent delays in public procurement, enhance service delivery, promote good governance, and reduce corruption related to procurement.

- a) Identify stakeholders concerned and undertake capacity building to address the recurring issues effectively.
- b) The tribunal will continue engaging and sensitising stakeholders across the country.
- c) MoFPED - PSS/ST to engage Accounting Officers to take appropriate administrative actions against entity staff who deliberately fail or refuse to comply with procurement laws or act negligently in executing their duties, causing unnecessary administrative review complaints and delays in the procurement processes.
- d) The Government of Uganda's relevant departments should be guided to commence prosecuting persons who commit offences under section 129 of the Public Procurement and Disposal of Public Assets Act, Cap 205.
- e) We also intend to introduce Alternative Dispute Resolution in disposal of public procurement disputes to foster delivery of Government projects.

4.0 Stakeholder Engagements by the Tribunal in 2024/2025

One of the key activities of the Tribunal is stakeholder engagement to sensitise stakeholders on the Tribunal mandate, applicable laws and develop collaborative arrangements for effective prevention and resolution of procurement and disposal disputes.

The Tribunal conducted **four regional stakeholder engagements** to raise awareness about its role and function in the Buganda, Kigezi, Ankole, and Central regions. These engagements attracted 482 participants in the public procurement and disposal cycles. These included Accounting Officers, Contracts Committee members, procurement staff, service providers, potential bidders, District Council members, and Resident District Commissioners.

4.1 Highlights of the stakeholder engagement in four regions

The stakeholder engagement focused on sensitising participants on the Tribunal's mandate and how this mandate fits in the overall framework of the Government of Uganda for sustainable economic development, creation of a conducive business environment, effective management of financial resources at the entity level to meet national objectives, and improved service delivery. The Tribunal also guided participants on preventing unnecessary complaints, the process for filing complaints before the Tribunal, and the legal provisions appropriate for their actions.

The stakeholder engagement also emphasised the common trouble areas/mistakes in public procurement that give rise to administrative reviews, the Tribunal's procedures for handling complaints, and how the complaints can best be addressed expeditiously to speed up procurement processes and avoid unnecessary delays while promoting confidence in the use of public funds planned for procurements in accordance with the law.

As evidenced in the participants' evaluations, all stakeholders appreciate the government and the Tribunal for the stakeholder sensitisation engagements and requested more frequent engagements. On average, the Tribunal conducts these regional stakeholder engagements once every two years, which, given the participant feedback, is inadequate.

From the interactions during the stakeholder engagements, it is evident that the Procuring and disposing entities, potential bidders, and providers of goods and services are not well-versed in the amendments to the procurement law.

Table 3 below shows the regions covered, the dates of the engagements, and the respective locations.

Table 3: Stakeholder engagement

Sub-Regions	Date	Location	No. of Invitees	No. of Attendees
Buganda	10 th October, 2024	Primerose Hotel Mubende	86	77
Kigezi	29 th November, 2024	Cephas INN Kabale	111	121
Ankole	28 th February, 2025	Lake View Hotel Mbarara	162	143
Central	23 rd May, 2025	Serena Lake Resort Kigo	216	141
Total				482

5.0 Status of Implementation of the Tribunal's Strategic Plan 2025-2030

The update on implementing the Tribunal's strategic plan is categorised according to the plan's five strategic objectives as shown below;

Table 4: Achievements under the strategic objectives

Ref. No.	Strategic Objective	Achievement(s)
SO1	Heighten the quality, relevance and delivery of the Tribunal decisions to promote justice, accountability, and public confidence in procurement appeals.	<p>a) The Tribunal heard and resolved 33 Applications with a total subject matter value of Uganda Shillings 1,483,121,727,431. (One trillion, four hundred eighty-three billion, one hundred twenty-one million, seven hundred twenty-seven thousand, and four hundred thirty-one shillings) and ensured there was no case backlog; all were resolved within statutory timelines.</p> <p>b) Engineer Cyrus Titus Aomu was appointed a member of the Tribunal on 24th July 2024 and was sworn in by Principal Judge, Hon. Justice Flavian Zeija, on August 28th, 2024.</p>
SO2	Attract, develop and retain high-quality staff adequate for the Secretariat.	<p>a) The Registrar underwent training in Whole of Government Approach for Performance Improvement in the Public Sector Programme at the Eastern and Southern African Management Institute (ESAMI), Arusha, Tanzania.</p> <p>b) The Finance and Administration Manager attended training in Transformation Leadership with</p>

		<p>Business Acumen with Solers Management Institute, Nairobi, Kenya</p> <p>c) The Legal Manager attended training in the Procurement and Supply Chain Risk Management Programme at ESAMI, Arusha, Tanzania.</p> <p>d) The Senior Accountant attended training in Activity-Based Budgeting in the Public Sector Programme at ESAMI, Arusha, Tanzania</p>
SO3	Digitalise all Tribunal operations.	<p>a) The F & A Committee resolved to reinstate the digitalisation of the Tribunal registry.</p> <p>b) Most Tribunal hearings are conducted online using Zoom, and decisions are delivered online via email.</p>
SO4	Enhance the effective stewardship of Tribunal resources	<p>a) The Tribunal, through its Finance and Administration Committee, approved budget allocations and quarterly allocations for the reporting period before the Tribunal expended them.</p> <p>b) The Tribunal received an unqualified audit report/clean opinion from the Office of the Auditor General for the financial year ending 30 June 2024. The auditing process for the financial year ending 30 June 2025 is completed, and we are waiting for the report from the Office of the Auditor General.</p>
SO5	Heighten the Tribunal's effective communication and customer experience to ensure stakeholder	<p>a) The Secretariat held two (02) physical and virtual stakeholder engagement sessions for postgraduate students of the Law Development Centre.</p>

	engagement and user-centric experiences.	<ul style="list-style-type: none"> b) A collaboration meeting took place between the Tribunal members and the PPDA Board on Tuesday, 17th September at the PPDA offices. c) On 10 December 2024, the secretariat held a stakeholder engagement session with ENS Africa Advocates on how to navigate contracts in public procurement. d) During this reporting period, the Tribunal conducted stakeholder engagements for the Buganda, Greater Mubende, Ankole, Kigezi, and Central sub-regions. e) On 9 April 2025, the Secretariat hosted the Director General of the Gambian Public Procurement Authority on a benchmarking visit to Uganda. f) The Tribunal's decisions were promptly uploaded to its website and the Uganda Legal Information Institute's website for stakeholders to access easily.
SO6	Promote environmental sustainability in the Tribunal's operations.	To avoid paper waste, the Tribunal has adopted a policy of mostly using emails for internal communication and with stakeholders.

6.0 Challenges

Despite several achievements and the successful implementation of the strategic plan, the Tribunal is grappling with several challenges that require immediate attention. These challenges have been identified, and the proposed solutions/actions are presented in **Table 5** below.

Table 5: Challenges faced at the Tribunal

	Challenges	Recommendations/Proposed Solutions
1.	Handling procurements under the e-GP when the Tribunal does not have access to procurement documents electronically saved on the e-Portal on its own and must rely on entities during the hearing to provide access/physical documents printed off the system.	Engage with the MoFPED and the e-GP project team to get input into how the Tribunal can be brought on board, facilitate access to the e-GP System, and train the Tribunal Team on e-GP
2.	Awareness-related capacity gaps among entities and providers to address common causes of complaints or failure to successfully lodge/address complaints or failure to adhere to Tribunal orders	<p>The Tribunal intends to conduct stakeholder engagements continuously and reach out to more identified stakeholders under our stakeholder management framework. This requires additional funding from the current annual budgeted allocation of UGX to UGX 4.200,000,000 to increase the frequency of engagement from once to twice a year. This is subject to the availability of funds from MoFPED.</p> <p>The Tribunal will also regularly engage with PPDA to explore areas of collaboration to address capacity and other relevant matters, with the support of MoFPED.</p>
3.	Compliance with the timely delivery of decisions during peak periods results in high stress levels and a higher margin of error amongst the Tribunal members and Secretariat staff	Request additional funding to introduce wellness programmes for the Tribunal members and Secretariat staff.
4.	Limited engagement of more	Identify key stakeholders, develop and implement a

	stakeholders	stakeholder engagement framework, and seek more funding from MoFPED.
5.	Some of the entity staff deliberately fail or refuse to comply with procurement laws or act negligently in executing their duties, causing unnecessary administrative review complaints and delays in the procurement processes.	The PSS/ST to engage Accounting Officers to take appropriate administrative actions. The PPA Act 2003 CAP 205 should be amended to give powers to the PSS/ST to administratively punish errant Accounting Officers of the said entities

7.0 Key Planned Activities for the Financial Year 2025/2026

In the financial year 2025/2026, the key planned activities of the Tribunal, according to the Strategic Plan, are:

- a) Continue to expeditiously handle Applications filed with the Tribunal and deliver quality decisions within statutory timelines.
- b) Automate and digitise all the Tribunal activities when funds are available.
- c) Continue to conduct stakeholder engagement sessions with the procuring and disposing entities, bidders and the public on the roles of the Tribunal
- d) Increase the frequency of stakeholder engagements with the procuring and disposing entities, bidders and the public on the roles of the Tribunal to at least twice a year, subject to additional funding;
- e) Continuously compile and publish a compendium of applications handled by the Tribunal.
- f) Continuous training and skills building for Tribunal members and staff in procurement-related matters, Court administration, and decision drafting.
- g) Collaborative engagements with key stakeholders, such as the Judiciary, MoFPED, and Public Procurement and Disposal of Public Assets Authority.
- h) Recruitment of key staff to cope with the increased workload.
- i) Explore the introduction of a wellness programme for the Tribunal members and secretariat staff to maintain the standard of the Tribunal decisions during peak periods.

Appendix I: The Composition and Tenure of the Tribunal Members

Name	Position	Date of appointment/reappointment	Remaining years to the end of the maximum tenure
Francis Gimara S.C	Chairperson	20 th July 2023	1 year and nine months
Nelson Nerima	Member	14 th June 2023	1 year and eight months
Paul Kalumba	Member	14 th June 2023	1 year and eight months
Geoffrey Nuwagira Kakira	Member	14 th June 2023	1 year and eight months
Charity Kyarisiima	Member	9 th December 2021	2 months
Keto Kayemba	Member	14 th June 2023	1 year and eight months
Eng. Cyrus Titus Aomu	Member	4 th July 2024	2 years and nine months

Appendix II: A Summary of the Applications Determined by the Tribunal

Summary of the cases and prominent issues or complaints in Applications before the Tribunal during the FY 24/25

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
1.	Application No.34 of 2024, Pynet Technologies Vs Ministry of Lands, Housing and Urban Development	3,416,003,747.	Application for review in respect of the procurement of assorted information and communication technology (ICT) equipment for Ministry Zonal Offices (MZOs).	<ul style="list-style-type: none"> Whether the Respondent erred when it disqualified the Applicant's bid? 	<p>The Tribunal found that the Applicant's bid was nonresponsive to the technical specifications relating to Digital Cameras.</p> <p>However, the Tribunal also determined that the Evaluation Committee did not correctly evaluate the bids for the dual monitor stands, the 30 KVA UPS, and the QSFP ports.</p> <p>For these reasons, the Application was allowed in part.</p> <p>The Notification of Intention to Award Lot 1 to <i>Netcon Technologies India Private Limited</i>, dated June 4, 2024, was set aside.</p> <p>The Respondent was directed to re-evaluate the bids for Lot 1 in a manner not inconsistent with this decision, the Request for Bids, and the law.</p>
2	Application No.35 of 2024,	23,471,923,508	Application for review in respect of the procurement	<ul style="list-style-type: none"> Whether or not the Respondent lawfully evaluated the bids in 	The Tribunal found that the Respondent's Evaluation Committee failed to properly

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
	Muga Services Vs CAA & Gofa & MG Engineers (JV)		for the upgrade of the runway, taxiway and apron at Jinja.	<p>respect of Specific Experience?</p> <ul style="list-style-type: none"> Whether or not the Respondent lawfully evaluated the bids in respect of Financial Resources? 	<p>evaluate the bids regarding financial resources and specific experience.</p> <p>For this reason, the application was allowed in part.</p> <p>The Best Evaluated Bidder Notice dated June 11, 2024, was set aside.</p> <p>The Respondent was directed to re-evaluate the bids in a manner not inconsistent with this decision, the Bidding Document, and the law.</p>
3	Application No.36 of 2024, Pynet Technologies Vs Ministry of Lands, Housing and Urban Development	3,416,003,747	Application for review in respect of the procurement of assorted information and communication technology (ICT) equipment for Ministry Zonal Offices (MZOs).	<ul style="list-style-type: none"> The re-evaluation committee erred when it rejected the PPDA Appeals Tribunal recommendations resulting from application no. 34 of 2024. 	The application was withdrawn with no orders to costs.
4	Application No. 37 of 2024, MBJ Technologies Ltd	498,212,500	Tender for provision of consultancy services Proc Ref	<ul style="list-style-type: none"> Whether the Application before the Tribunal is competent? 	The Tribunal found that the Applicant's allegations of any omission or breach by a procuring and disposing entity of the Act,

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
	Vs Mbarara City Council		MBAR609/USMID SRVC/2023-24/00013	<ul style="list-style-type: none"> Whether the Respondent erred in law when it did not display the scores for technical bids before the opening of financial proposals, or omitted to provide the Applicant with scores for technical bids before the opening of financial proposals? 	<p>regulations or guidelines or any provision of the bidding documents, are not evidence of a conflict of interest because the Public Procurement and Disposal of Public Assets Act, Cap 205 prescribes a remedy for the said breach by making a complaint to the Accounting Officer.</p> <p>For this reason, the application was dismissed.</p> <p>The Respondent may continue with the procurement to its logical conclusion.</p>
5	Application No.38 of 2024, JV China National Aero Technology International Engineering Corporation & China Xingxing Construction & Dev't Co. Ltd Vs Uganda Heart Institute	173,428,000,000	Tender for the construction and equipping of Uganda Heart Institute Proc Ref UHI/Works/2023-24/03986	<ul style="list-style-type: none"> Whether the Tribunal has jurisdiction over the procurement Whether the bid of the joint venture between China National Aero Technology International Engineering Corporation and China Xingxing Construction & Development Co. Ltd was rightfully disqualified by the entity. 	<p>The Tribunal found that the Applicant's bid was rightfully disqualified for non-responsiveness with the Eligibility and Qualification criteria 4.2(b) on specific construction and contract management experience, and the Applicant's bid was rightfully disqualified by the Entity.</p> <p>For this reason, Application No. 38 of 2024 was dismissed.</p> <p>The Tribunal's suspension order dated September 4, 2024, was vacated.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				<ul style="list-style-type: none"> Whether the bid of China Civil Engineering Construction Corporation was rightfully disqualified by the Entity? 	
6	Application No. 39 of 2024, Gulf Africa Ltd Vs NITA-U	8,721,839,280	Tender for the supply of 2000 desktops & 2000 laptops	<ul style="list-style-type: none"> Whether the Tribunal has Jurisdiction over the impugned procurement? Whether the Tribunal can objectively determine the Application without access to the documents it directed the Respondent to produce before the Tribunal? 	<p>The Tribunal determined that it was constrained to execute its statutory mandate to adjudicate the merits of the Application in the absence of the procurement action file and the bids.</p> <p>For this reason, the Tribunal cancelled the Respondent's procurement for the supply of two thousand (2000) devices (1,000 desktops under Lot 1 and 1,000 laptops under Lot 2).</p>
7	Application No.40 of 2024 Winaz Commercial Investment Ltd Vs Masindi DLG	2,050,311,076	Tender for the construction of St. Andrea Kaahwa S.S Proc Ref MOES-Masindi/UGIFT/Works/2023-24/00002	<ul style="list-style-type: none"> Whether the Application is competent? Whether the Applicant's bid was rightfully disqualified? Whether <i>Semwo Construction Co. Ltd</i> was rightfully 	<p>The Tribunal found out that the Applicant was not responsive to the requirement for a health and safety officer, specific experience, and audited accounts. To that extent, the applicant's bid was rightfully disqualified.</p> <p>For this reason, the Application was dismissed.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				declared as the best evaluated bidder?	The Respondent could continue with the procurement to its logical conclusion.
8	Application No.41 of 2024, China Civil Engineering Construction Corporation Vs Arab Contactors & The Uganda Heart Institute	4,466,700 ,424	Tender for construction of Kinoni piped water supply system Proc Ref PST/LEGSP/2022 -23/00002	<ul style="list-style-type: none"> • Whether the Tribunal has jurisdiction over the procurement? • Whether the bid of The Joint Venture between China National Aero Technology International Engineering Corporation and China Xingxing Construction & Development Co. Ltd was rightfully disqualified by the Entity? 	<p>The Tribunal found that the Applicant's bid was rightfully disqualified for non-responsiveness with the Eligibility and Qualification criteria 4.2(b) on specific construction and contract management experience, and the Applicant's bid was rightfully disqualified by the Entity.</p> <p>For this reason, Application No. 41 of 2024 was dismissed. The Tribunal's suspension order dated September 4, 2024, was vacated.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				<ul style="list-style-type: none"> Whether the bid of China Civil Engineering Construction Corporation was rightfully disqualified by the Entity? 	
9	Application No.42 of 2024 Block Technical Services Ltd Vs Nakaseke DLG	4,466,700 ,424	Tender for construction of Kinoni piped water supply system Proc Ref PST/LEGSP/2022 -23/00002	<ul style="list-style-type: none"> Whether the Application before the Tribunal is competent Whether the Accounting Officers of the Respondents erred in law when they did not make and communicate the administrative review decision in the impugned procurement within the prescribed time frame. Whether the 2nd Respondent erred in law in determining Gats Consults Ltd as the best-evaluated bidder (successful bidder) when its bid had expired on May 15, 2024. 	<p>The Tribunal found that GAT CONSULTS LIMITED's bid would remain the lowest-priced and substantially responsive bid that met the evaluation and qualification criteria stated in the bidding document and that the outcome of the procurement process would not change as earlier determined by the 2nd Respondent.</p> <p>For this reason, the Application was dismissed. The Respondent could continue with the procurement process to its logical conclusion.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
10	Application No.43 of 2024, Mbarara City Truck Owners, Drivers & Loaders Cooperative Ltd Vs Mbarara City Council	24,000,000	Tender for the collection of revenue from lorry parking. Proc Ref MBAR 609/SRVCS/2024-25/16	<ul style="list-style-type: none"> • Whether the Respondent erred when it eliminated the Applicant's bid on the ground that the bid securing declaration was non-responsive to the requirement of the bidding document. • Whether Ankole United Truck Owners and Drivers Cooperative Society Limited Ltd was rightfully declared as the best evaluated bidder? 	<p>The Tribunal found that the Respondent erred in evaluating both the Applicant's bid and the bid of the best-evaluated bidder.</p> <p>For this reason, the Application was allowed.</p> <p>The Respondent was directed to reevaluate the bids in accordance with the decision, the bidding document, and the law.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
11	Application No.44 of 2024. Meera Investment Company Ltd Vs National Lotteries And Gaming Regulatory Board & M/S Riverstone Africa Ltd/Grand Capital Realty	867,034,358	Tender for the provision of office space. Proc Ref NLGRB/N-CONS/23-24/00123	<ul style="list-style-type: none"> • Whether the Application before the Tribunal is competent? • Whether the 2nd Respondent was an eligible bidder? • Whether the 1st Respondent erred when it disqualified the Applicant's bid? 	The Tribunal found that the Applicant ceased to be a bidder within the meaning of section 2 of the <i>Public Procurement and Disposal of Public Assets Act</i> . For this reason, the Application was struck out. Each party was to bear its own costs.
12	Application No.45 of 2024 Palm Construction Co Ltd Vs Ministry of Agriculture, Animal Industry And Fisheries	2,718,839,650	Tender for construction of 4 zonal animal disease control centres Proc Ref MAAIF-AVCP/WORKS/2023-24/00026	<ul style="list-style-type: none"> • Whether the Application is competent before the Tribunal. 	The Tribunal found that the instant Application lodged with the Tribunal on October 25, 2024, is outside the time prescribed under sections 106(8), 115(1)(a) and 115(2)(b) of the Public Procurement and Disposal of Public Assets Act Cap 205.
13	Application No. 46 of 2024, Yahweh Technical Services Ltd Vs Soroti District Local Government	93,989,950	Tender for the construction of a classroom block and office furniture	<ul style="list-style-type: none"> • Is the Application competent before the Tribunal? 	The Tribunal found that the instant Application lodged with the Tribunal on December 5, 2024, was filed outside the time prescribed under sections 106(8), 115(1)(a) and 115(2)(b) of the <i>Public Procurement and Disposal of Public Assets Act, Cap 205</i> .

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
					The Tribunal's December 2, 2024, suspension order was vacated.
14	Application No. 47 of 2024, Doshnut Uganda Ltd Vs Ministry of Water & Environment		Tender consultancy for services	<ul style="list-style-type: none"> Whether the Accounting Officer's response to the Applicant's procurement-related complaint was made within the prescribed timelines? Whether the evaluation of the Applicant's proposal was conducted in accordance with the criteria in the request for proposals and the law? 	<p>The Tribunal found that the Applicant's proposal was evaluated in accordance with the law, the Request for Proposals and the relevant regulations, and the Applicant was not entitled to any remedy.</p> <p>For this reason, the application was dismissed.</p>
15	Application No. 48 of 2024, CRJE (East Africa) Vs National Council for Higher Education	123,089,038,802	Tender for the construction of building office block	<ul style="list-style-type: none"> Whether the Tribunal has jurisdiction to entertain this Application 	<p>The Tribunal found that it does not have jurisdiction to determine a matter which is also pending determination before the High Court.</p> <p>For the reason, the Application was struck out.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
16	Application No. 49 of 2024, dot Gov Solutions LLC Vs NITA-U		Tender for design, development & commissioning of e-services framework	Whether the Applicant has locus before the Tribunal	<p>The Tribunal found that the expiry of a bid validity is a matter of law, and the Tribunal has consistently held that “Once the bid validity expires, the procurement process comes to an end. By the time this application for review was made, the bid had expired, thereby ending the procurement process in question”.</p> <p>For this reason, the Application was struck out.</p> <p>The Tribunal’s suspension order of December 24, 2024, was vacated.</p>
17	Application No. 50 of 2024, Gabikan Engineering Ltd vs Ministry of Works & Transport & Zhonghao Construction Engineering Co. Ltd	4,226,605,567	Tender for the construction of the maritime rescue and coordination centre.	<ul style="list-style-type: none"> • Whether the Applicant has locus standi before the Tribunal? • Whether the Application is time-barred? 	<p>The Tribunal found that once a party fails to move within the time set by law, the Tribunal’s jurisdiction is extinguished as far as the matter is concerned.</p> <p>For the reason, the Application was struck out.</p> <p>The Tribunal’s suspension order dated December 24, 2024, was vacated.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
18	Application No. 1 of 2025, Xian Electric Engineering Co. Ltd Vs Mukono D.L. G	Undisclosed. (The Applicant challenged the provisions of the bidding document. Therefore, no NoBEB was issued.)	Tender to upgrade Sebugwawo Bunono to Abayita Ababiri road (4.7km), and Kitanda link (4.1km).	<ul style="list-style-type: none"> Whether the Applicant has locus before the Tribunal. 	<p>The Tribunal found that the Applicant in the instant Application, having not expressed its intention to participate in the impugned procurement in writing and not going ahead to purchase the solicitation upon payment of a non-refundable fee of UGX 300,000 per Lot to the Respondent, was not a bidder and had no locus before the Tribunal.</p> <p>For the reason, the Application was struck out.</p> <p>The Tribunal's January 7, 2025, suspension order was vacated.</p>
19	Application No.2 of 2025, Sombha Solution Store Ltd Vs NITA-(U)	39,501,410,400	An administrative review in respect of the procurement of internet	<ul style="list-style-type: none"> Whether the Applicant has locus before the Tribunal? Whether the Application is time-barred? 	<p>The Tribunal found that the Application lodged on January 8, 2025, was filed out of time. The Application was time-barred and incompetent, and the Tribunal had no jurisdiction to entertain it due to the time lapse.</p> <p>For these reasons, the Application was struck out.</p> <p>The Tribunal's suspension order dated January 8, 2025, was vacated.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
20	Application No.3 of 2025, Salongo Matovu M Vs Min of Works & Transport & UNRA	463,798,895,154	An administrative review in respect of the tender for road construction	<ul style="list-style-type: none"> • Whether the Applicant has locus standi before the Tribunal? • Whether the Application is time-barred? 	<p>The Tribunal found that the Applicant could not act in a representative capacity as a public-spirited citizen or be adversely affected when his or her legal rights are not in issue.</p> <p>For these reasons, the Application was struck out.</p> <p>The suspension order dated January 10, 2025, was vacated.</p>
21	Application No.4 of 2025, D&D Law Publishing House Vs UPPC	5,069,341,377	An admin review with respect to printing law books	<ul style="list-style-type: none"> • Whether the Application is competent before the Tribunal? 	<p>The Tribunal found that once a party fails to move within the time set by law, the Tribunal's jurisdiction is extinguished.</p> <p>For the reason, the Application was struck out.</p>
22	Application No.5 of 2025, EMTEC Technical Services Ltd Vs The Uganda High Commission, Dar- Es Salaam	19,983,625,182.	An admin review for the construction of the chancery building for Dar- Es Salaam	<ul style="list-style-type: none"> • Whether the respondent erred in law and fact when it disqualified the Applicant's bid 	<p>The Tribunal found that the Applicant's bid was wrongly disqualified at the preliminary stage and remitted the procurement back to the Respondent for re-evaluation.</p> <p>For this reason, the application was allowed.</p> <p>The contract award to Chongqing International Construction Corporation was set aside.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
					The BEB notice, dated February 5, 2025, was set aside.
23	Application No.6 of 2025, Lakaran Yol Tinkiniti OJSC JV UCA Vs Ministry of Works & Transport	463,798,895,154	An administrative review for road construction	<ul style="list-style-type: none"> • Whether the Tribunal has jurisdiction to determine the Application? • Whether the application is competent before the Tribunal? 	<p>The Tribunal found that the Applicant ceased to be a bidder after February 28, 2024 and was no longer entitled to any remedy under administrative review.</p> <p>For this reason, the Application was struck out.</p>
24	Application No.7 of 2025, SR Afro Chicks & Breeders Vs Ministry of Agriculture Animal Industries and Fisheries	5,717,704,000	An administrative review for the supply of fertilizers	<ul style="list-style-type: none"> • Whether the Respondent's Accounting Officer made an administrative review decision within the prescribed timeline? • Whether the Applicant's bid was unfairly disqualified by the Respondent's Evaluation Committee? • Whether the Respondent evaluated the bid of the best evaluated bidder in accordance with the criteria specified in the bidding 	<p>The Tribunal found that the Applicant had not satisfied the evidentiary burden and standard of proof for a claim or pleading of conflict of interest.</p> <p>For the reason, the Application was dismissed.</p> <p>The respondent was free to continue the procurement process to its logical conclusion.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				documents and procurement laws <ul style="list-style-type: none"> Whether there was a conflict of interest between the Respondent and the agents of the Best Evaluated Bidder in the impugned procurement 	
25	Application No.8 of 2025, Gamose Holdings Vs Lira University	547,200,000	An administrative review for the provision of cleaning services	<ul style="list-style-type: none"> Whether the instant application is competent before the Tribunal 	<p>The Tribunal found that once a party fails to move within the time set by law, the Tribunal's jurisdiction is extinguished.</p> <p>For the reason, the Application was struck out.</p>
26	Application No.9 of 2025, Mbarara City Truck Owners Cooperative Society Vs Mbarara City Council	1,728,000,000	An administrative review for the collection of revenue	<ul style="list-style-type: none"> Whether the instant application is competent before the Tribunal. 	<p>The Tribunal found that none of the bidders was compliant with the requirement that they should have been formed by Truck owners and drivers within the parks. Since the criterion was vague, the best action was to cancel the procurement.</p> <p>For this reason, the application was allowed in part.</p> <p>The contract award to Ankole United Truck Owners & Drivers</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
					<p>Cooperative Society Ltd was set aside.</p> <p>The procurement for revenue collection from lorry parking fees (loading and offloading) in the south and north divisions under procurement reference number Mbar 609/Srvcs2024-2025/00015 was cancelled.</p>
27	Application No.10 of 2025, UAP Old Mutual Insurance (U) Limited Vs National Medical Stores.	5,790,651,831	An administrative review for the provision of comprehensive insurance cover.	<ul style="list-style-type: none"> Whether the respondent erred in law and fact when its evaluation committee sought guidance from the Insurance Regulatory Authority regarding the evaluation criteria during the evaluation of bids? Whether the respondent's evaluation committee erred when it disqualified the Applicant's bid on the ground that the Applicant charged 6% on trucks transporting liquefied petroleum gas and oxygen contrary to the 	<p>The Tribunal found that the Respondent's evaluation committee erred when it disqualified the Applicant's bid on the ground that the Applicant discharged 6% on trucks transporting liquefied petroleum gas and oxygen contrary to the minimum rate of 7.5%.</p> <p>For the reason, the Application was allowed</p> <p>The award of the contract in the impugned procurement to Sanlam General Insurance (U) Ltd was set aside.</p> <p>The respondent was ordered to re-evaluate the bids in a manner consistent with the law and decision of the Tribunal.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				minimum rate of 7.5%?	
28	Application No.11 of 2025, CSM Technologies Private Ltd & SYBL Ltd JV Vs NITA-(U)	30,608,120,690	An administrative review for the upgrade of data exchange & integration platform to on board more gov't agencies.	<ul style="list-style-type: none"> • Whether the Respondent erred when it did not provide the Applicant with a debrief? • Whether the Respondent erred when it did not make and communicate a decision on the Applicant's complaint? • Whether the grounds relating to the technical evaluation of the bids are time-barred? • Whether the evaluation of the Applicant's technical proposal was subjective, restrictive, unfair and non-transparent? • Whether the proposal of the Successful Bidder was responsive to the evaluation criteria? 	<p>The Tribunal found that the Application failed on all the substantive issues, and the Applicant was not entitled to any remedy.</p> <p>For the reason, the Application was dismissed.</p> <p>The Tribunal's suspension order dated April 11, 2025 was vacated.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				<ul style="list-style-type: none"> Whether there was non-consideration of value for money in the impugned procurement? 	
29	Application No.12 of 2025, Chint Meters & Electrical Uganda Ltd Vs UEDCL, Farad Electronic Solutions Co Ltd & XJ Metering Co JV Uzuzi Meter Technologies Ltd	33,512,026,658	An administrative review for the supply of PLC single phase & three phase direct connect 100A smart energy meters.	<ul style="list-style-type: none"> Whether the Evaluation Committee acted in breach of Regulation 5 of PPDA (Evaluation) Regulations, 2023 when it erroneously concluded that the Applicant did not submit the samples required under the bidding solicitation documents? Whether the Evaluation Committee acted in breach of Regulation 6 of PPDA (Evaluation) Regulations, 2023, when it failed to seek clarification and additional information from the Applicant in regard to submission of samples for metal oxide varistor, 	<p>The Tribunal found that the Applicant did not adduce evidence that the second or third Respondent did not meet the requirements of technical, capacity, local participation and reservation requirements or that neither the second and third Respondent has a manufacturing facility in Uganda, to qualify as the best evaluated bidders.</p> <p>For the reason, the Application was dismissed.</p> <p>The Accounting Officer's decision dated April 2, 2025 was upheld.</p> <p>The 1st Respondent was at liberty to proceed with the procurement process to its logical conclusion.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				<p>polycarbonate meter boxes and circuit breakers?</p> <ul style="list-style-type: none"> Whether the Evaluation Committee acted in breach of Regulation 5 of PPDA (Evaluation) Regulations, 2023, the PPDA Guideline 12/2024 and ITB 35.1 when it declared bidders who did not meet the strict technical, capacity and local participation and reservation requirements as the Best Evaluated Bidders for Lots 1 and 3, and Lots 2 and 4? 	
30	Application No.13 of 2025, TWED Properties Ltd Vs URA	18,756,194,400	Tender for the provision of office space	<ul style="list-style-type: none"> Whether the respondent's Accounting Officer erred when he relied on findings of the administrative review committee, which were outside the evaluation report. 	The Tribunal found that the evaluation leading to a Best-Evaluated Bidder was incomplete without post-qualification. Considering this material omission in the evaluation process, the procurement was remitted to the Respondent for re-evaluation.

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
				<ul style="list-style-type: none"> Whether the respondent erred when it awarded the contract to Speke Hotel (1996) Ltd as the Best Evaluated Bidder. 	<p>For the reason, the Application was allowed in part.</p> <p>The administrative review decision of the respondent's Accounting Officer, dated May 29, 2025, was set aside.</p> <p>The Respondent was ordered to re-evaluate the bids in a manner consistent with the law & Bidding Document.</p>
31	Application No.14 of 2025, Orion Transformers and Electrics Ltd Vs UEDCL	12,266,760,000	Tender for the supply and distribution of transformers	<ul style="list-style-type: none"> Whether the Applicant can withdraw the application No. 14 of 2024 	<p>The withdrawal of Registry Application No. 14 of 2025 by the Applicant was approved.</p> <p>Each party was ordered to bear its own costs.</p>
32	Application No.15 of 2025, Buu-Lepu Foundation Ltd Vs Lira City Council	21,100,400	Procurement for revenue collection	<ul style="list-style-type: none"> Whether there was a competent application before the Tribunal 	<p>The Tribunal found that once a party fails to move within the time set by law, the Tribunal's jurisdiction is extinguished as far as the matter is concerned.</p> <p>For this reason, the application was struck out.</p>
33	Application No.16 of 2025, Gibb(Pty) ltd JV ACMIRS Consulting Ltd	36,000,000,000	Tender for procurement of consultancy services for completion and update of the	<ul style="list-style-type: none"> Whether the respondents erred in law and fact when it disqualified the Applicant's 	<p>The Tribunal found that at the preliminary stage, the Respondents did not properly apply the criterion of proof of fulfilment of obligations to pay taxes.</p>

No	Parties	Value of the Procurement (UGX)	Subject Matter	Legal Issue	Decision of the Tribunal
			preliminary engineering study for the development of the standard gauge railway western/southern route Kampala-Bihanga-Kasese-Mpondwe/Hima and Bihanga-Mirama Hills/Muko project.	<p>proposal for non-submission of registered joint venture powers of attorney</p> <ul style="list-style-type: none"> • Whether the respondents erred in law and fact when they disqualified the Applicant's proposal for non-submission of a tax clearance certificate for ACMIRS Consulting Ltd. 	<p>For this reason, the application was allowed.</p> <p>The Notice Following Evaluation of Consultancy Services, dated June 2, 2025, was set aside</p> <p>The respondent was ordered to re-evaluate the proposals in a manner consistent with this decision, the request for proposals, and the law.</p>

The total monetary procurement value is UGX 1,483,121,727,431 (one trillion, four hundred eighty-three billion, one hundred twenty-one million, seven hundred twenty-seven thousand, and four hundred thirty-one shillings).

Appendix III: Profiles of the Tribunal Members



FRANCIS GIMARA S.C

Francis Gimara S.C. a Partner at ALP Advocates one of the leading law firms in Uganda. He is an Advocate of the High Court of Uganda and all the Courts subordinate thereto.

His primary areas of focus include Insolvency Law, Trade and Integration Law, Corporate Governance Law, Agricultural Law Arbitration and Dispute Resolution. He has participated in several commercial transactions, and consultancies; and also has considerable experience in the management and development of business enterprises in Africa.

Francis holds an LLM from Cambridge University, a Bachelor of Laws from Makerere University (Kampala, Uganda) and a Diploma in Legal Practice from the Law Development Centre (Kampala, Uganda). He also has a Post Graduate Diploma in Business Administration from Edinburgh Business School (Herriot Watt University).

Francis is also a member of several Boards of key Companies and Organizations in Uganda. He is a member of Uganda Law Society, the East African Law Society, the Pan African Lawyers Union and the International Bar Association.

Francis has in the recent past served as President of the Uganda Law Society.



NELSON NERIMA

Nelson Nerima holds a Masters of Law (LL.M) in Commercial and Corporate Law, University of London; a Bachelor of Laws (LL.B) (Hons) from Makerere University; and a Diploma Post Graduate Diploma from the Law Development Centre, Kampala.

He is an advocate practicing with Nambale, Nerima & Co. Advocates. He has been in private legal practice since 1998 and specializes in corporate and commercial law; land law; administrative law and civil litigation. He also practices as an insolvency practitioner.

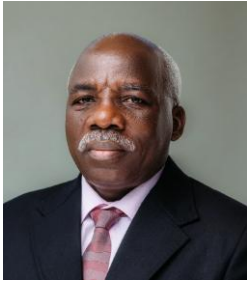
He is a chartered arbitrator.

He has attended numerous trainings and acquired additional competences as part of continuous legal education. He undertakes consultancies for both public and private sector clients.

He served as a lecturer at the Law Development Centre from 2003 to 2015. He also served on the board of the Capital Markets Authority from 2014 to 2021.

He published three textbooks- *A Practical Guide to Company Law and Practice in Uganda*, *Uganda Insolvency Law Handbook* and *Essentials of Uganda's Employment Law*

He is married with children.



GEOFFREY NUWAGIRA KAKIRA

Geoffrey Nuwagira Kakira is a Procurement Specialist with 33 years' experience in public sector procurement and supply chain management. Over the period 1987-2012 he worked on full time basis in public procurement/supply chain as a practitioner in large and busy procurement and supply chain environments in reputable organizations that include; National Water and Sewerage Corporation and Public Procurement and Disposal of Public Assets Authority (PPDA)

Geoffrey has been engaged as a Procurement Specialist/Individual Consultant for reputable International and national Organisations/Agencies over the period 2012-2024, focusing mainly on: procurement audit (assessment), procurement policy and procedures development, procurement capacity building, procurement training and advisory services.

Geoffrey Nuwagira Kakira is a holder of: a Master's Degree in Management Studies of Uganda Management Institute, a Post Graduate Diploma in Business Management of Makerere University/Uganda Management Institute, a Graduate Diploma in Purchasing and Supply of United Kingdom and a Bachelor of Science Degree of Makerere University

He is a Certified Procurement Practitioner (CPP) member of the Institute of Procurement Professionals of Uganda (IPPU) and has conducted training in procurement and supply chain management for both undergraduate students and practising procurement professionals. He has served and is still serving on some organisations over the period 2011-2024 on several governing Boards/ Councils of reputable public and private sector organisations

He is a professing born again Christian, married to Verina Kakira and with children

Geoffrey continues to provide procurement and management consultancy services to public and private sector organizations and individuals.



PAUL KALUMBA

Paul Kalumba holds a Master of Science Degree in Procurement and Strategy from the University of Glamorgan, UK; a Masters of Business Administration from the University of South Wales, UK and a Bachelor of Commerce Degree from Makerere University, Kampala. He is a Certified Public Private Partnership Specialist as well as Chartered Procurement Professional.

He is a Procurement Professional with over 15 Years of experience in both procurement practice and advisory across different sectors. His other areas of expertise include Change Management, organizational assessments, Business Process Re-engineering, HR Advisory, Project/Program Monitoring and Evaluation as well as Independent Monitoring and Audit.

He has been involved in provision of procurement advisory services to various institutions in the public, private and NGO sectors in various countries including Uganda, Ethiopia, Rwanda, Kenya, Tanzania, Lesotho, South Sudan, Nigeria, Somalia, Somaliland, Liberia, Swaziland, Marshall Islands, South Africa, Cote D'Ivoire, Ghana and Botswana.

He is currently a Director for Advisory Services at Kisa & Associates; an Advisory Services firm domiciled in Uganda.



CHARITY KYARISIIMA

Mrs. Charity Kyarisiima is a holder of a Bachelor's Degree in Business Administration (Accounting and Finance), Master's Degree in Business Administration (Finance and Banking) from Kampala International University and is also currently pursuing a Doctorate of Philosophy in Business Administration (Management).

Charity is business oriented with extensive business skills, knowledge, and experience in the Kampala business fraternity. A highly organized and motivated personnel currently employed by Great Lakes Regional University in Uganda.

In addition to her expertise, Charity possesses excellent drafting skills and is thoroughly up-to-date with relevant capacity to develop, prepare and review development work plans.



KAYEMBA KETO NYAPENDI MARIA GORETI

Kayemba Keto Nyapendi Maria Goreti holds a Master of Science in Energy Management of the Robert Gordon University-Aberdeen, a Master of Business Administration of Makerere University; a Bachelor of Commerce Accounting (B.com).

She is member of the Institute of Certified Public Accountants of Uganda (ICPAU), a Fellow of the Association of Chartered Certified Accountants (FCCA) and member of Information Systems Audit and Control Association (ISACA), Kampala Chapter and a Certified Information Systems Auditor (CISA).

She is credited for her strong leadership in public sector audits in Uganda. CPA Keto Kayemba retired as Assistant Auditor General of the Republic of Uganda in 2022. She also served as Deputy Chair, Professional Accountancy Development Committee (PAODC) of the International Federation of Accountants (IFAC); a member of the Council of the Institute of Certified Public Accountants of Uganda (ICPAU) representing the Office of the Auditor General for over 15 years; and Chairperson of the Public Accountants Examinations Board of ICPAU for 3 years. She is a member and is the President of the Pan African Federation of Accountants (PAFA) for a two-year term, effective 2023 – 2025.



CYRUS TITUS AOMU

Cyrus Titus Aomu is a seasoned construction professional with over 20 years of experience supervising building construction works, operating and maintaining water treatment and water supply systems, utility operations, and managing large water supply and sewerage infrastructure projects. Cyrus has successfully delivered numerous high-profile public and private sector projects.

Cyrus holds a Master of Science in Construction Law and Dispute Resolution from Leeds Beckett University, United Kingdom, a Master of Business Administration from Heriot-Watt University, United Kingdom, and a Bachelor of Science in Civil Engineering from Makerere University, Uganda. He is as an Arbitrator at the DIAC Court in Dubai, a FIDIC-Certified Adjudicator – listed on FIDIC’s President’s List, a Fellow of the Chartered Institute of Arbitrators, a Licensed Professional & Dispute Board Practitioner with the Dispute Resolution Board Foundation (DRBF), a member of the Society of Construction Law, UK, a corporate member with the Uganda Institution of Professional Engineers (UIPE), and a registered Engineer with the Uganda Engineers Registration Board (ERB).

Cyrus has demonstrated a commitment to excellence throughout his career. He is an effective communicator and team leader with experience managing cross-functional, multi-national and multi-disciplinary teams. He is currently the Chief Executive at CAT & ASHE Limited. He offers specialist services in construction claims, dispute resolution, tender, contract, and execution support for the infrastructure sector locally and abroad.

REGISTRAR



ATIKU SAKI MANSOOR

Atiku Saki Mansoor is a holder of a Master of Laws in International Business Law from Uganda Christian University, a Bachelor of Laws (LLB) Degree from Makerere University, a Postgraduate Diploma in Legal Practice from Law Development Centre and a Postgraduate Diploma in Public Administration from Islamic University in Uganda (IUIU). He has also undertaken several training sessions, acquiring more knowledge as part of his continuing legal education. He is also an Advocate of the High Court of Uganda, a member of the Uganda Law Society & East Africa Law Society. He has vast legal practice experience of over seventeen years in both the private and public sectors. He has practised law with Okecha Baranyanga & Co. Advocates and later with Akile, Olok & Co. Advocates. He served as the Legal Officer with the National Curriculum Centre. He has served the PPDA Appeals Tribunal as the Senior Legal Officer and now as the Registrar.

Appendix IV: Pictorials on Tribunal Activities

The Chairperson and members of the PPDA Appeals Tribunal, together with the participants, during the stakeholder engagement for the Central sub-region at Serena-Kigo Hotel.



The Chairperson and members of the Tribunal during the singing of the National Anthem at the stakeholder engagement for the Central sub-region at Serena-Kigo hotel.



The Secretariat staff with the Director General of the Gambian Public Procurement Authority during his visit to the Tribunal premises

